INNOVATION AND PRODUCTIVITY ACROSS FOUR EUROPEAN COUNTRIES

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This paper compares the role innovation plays in productivity across four European countries, France, Germany, Spain, and the UK, using firm-level data from the internationally harmonized Community Innovation Surveys (CIS3). Despite a considerable number of national firm-level studies analysing this relationship, cross-country comparisons using micro data are still rare. We apply a structural model that describes the link between R&D expenditure, innovation output, and productivity (CDM model). Our econometric results suggest that overall the systems driving innovation and productivity are remarkably similar across these four countries, although we also find interesting differences, particularly in the variation in productivity that is associated with more or less innovative activities.

I. INTRODUCTION

The poor productivity performance of European countries relative to the USA has been an important focus for government policy. Table 1 shows aggre-

gate productivity levels and growth rates in 2000.² But, it is not only that Europe is lagging behind the USA: there are also larger differences across European countries in labour productivity development, for instance between Spain at the lower and the UK

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² We report figures for the end of the 1990s to 2000 in Table 1 because it is the time span of the data we used in the econometric part. More recent data still confirm this pattern across the countries.

| Table 1 | | | | | | | | |
|-----------|---------------------|-----|-----|------------------|--------|------------------|--|--|
| Aggregate | Productivity | and | R&D | Intensity | across | Countries | | |

| USA | France | Germany | Spain | UK |
|--------|----------------|---------------------------------------|---|---|
| 34,602 | 25,293 | 24,851 | 20,317 | 25,322 |
| 2.72 | 2.18 | 2.49 | 0.94 | 1.86 |
| | | | | |
| 1.6 | 1.3 | 1.1 | 0.7 | 1.6 |
| | | | | |
| 1.3 | 0.8 | 1.0 | n.a. | 0.9 |
| | 34,602 2.72 | 34,602 25,293 2.72 2.18 1.6 1.3 | 34,602 25,293 24,851 2.72 2.18 2.49 1.6 1.3 1.1 | 34,602 25,293 24,851 20,317 2.72 2.18 2.49 0.94 1.6 1.3 1.1 0.7 |

Notes: The averages are calculated as the geometric mean. The R&D intensity is the gross domestic expenditure on R&D as a percentage of GDP. The growth of labour productivity is obtained by dividing the growth of value added at constant prices by the growth of the labour force. The rate of multi-factor productivity growth is the part of GDP growth which is not explained by the weighted average of the rates of growth of capital and labour inputs. The data are from OECD (2005*a*,*b*).

at the upper bound. Emphasis has been placed on the need for Europe to move into the 'knowledge-based economy'. Post-war growth in Europe, it is argued, was largely based on imitation, driven by capital accumulation, while what is needed now is for European countries to shift towards growth based on innovation.³ In fact, R&D intensity in the four major EU countries (France, Germany, Spain, and the UK) lies behind that in the USA, as can be seen in Table 1.

Whatrole does innovation play in productivity growth across European countries? There are two major challenges facing researchers trying to answer this question—how do we measure innovation and can we get data that are comparable across countries? Commonly used measures of innovation are R&D expenditure or patent counts. While both have strengths as measures of innovation, they also have weaknesses. R&D expenditure is a measure of inputs, and takes no account of the productivity and effectiveness of effort. Patents are a crude measure of outputs, capturing only some sorts of invention, and being of very differing values (see, *inter alia*, Griliches (1979, 1994) and Griliches and Mairesse (1998).

In this paper, we use comparative data across European countries at the firm level from the harmonized Community Innovation Surveys (CIS data),

which provide indicators of innovation input and outcomes. Our interest focuses on comparing firmlevel innovation and productivity behaviour across countries, which has been hampered in the past by a lack of internationally comparable data, in particular as concerns innovation. To be precise, we estimate a structural model for manufacturing firms in France, Germany, Spain, and the UK, that directly links R&D to innovation outcomes and then links innovation to productivity. This allows us to disentangle the contribution of R&D intensity *per se* from the effectiveness of innovative effort in leading to productivity gains.⁴

In summary, our results suggest that, overall, the systems driving innovation and productivity are remarkably similar across France, Germany, Spain, and the UK, although we also find interesting differences, particularly in the variation in productivity that is associated with more or less innovative activities.

The paper is organized as follows. Section II explains the framework and describes the data. Section III presents the results and some robustness checks. Section IV concludes. Appendix A provides a formal description of the econometric model estimated, and Appendix B comments on the data in more detail.

³ See, for example, EU (2003) and Aghion and Howitt (1998).

⁴ 'The productivity of innovative effort' is what Mairesse and Mohnen in comparable work suggest calling, for simplicity, 'innovativeness' or 'innovativity'. See Mairesse and Mohnen (2002, 2005) and Mohnen *et al.* (2006).

II. MODEL AND DATA

(i) Model

In this paper we apply a structural model which takes the following basic form: firms decide how much effort to put into innovation; knowledge is produced as a result of this investment; output is produced using knowledge (along with other inputs). This model is formalized in four equations: (i) the firm's decision to engage in sufficient effort to result in observable R&D investment; (ii) the intensity with which the firm undertakes R&D, or R&D investment function; (iii) the innovation or knowledge production function, where we allow knowledge to take two different forms-process and product innovations; and (iv) the output production function, where knowledge is an input. The model is based on Crépon et al. (1998) and is henceforth called the CDM model.5 Technical details on the model and its estimation are given in Appendix A.

In contrast to most previous studies we estimate the CDM model not only for innovative but for all firms. That is, we estimate steps (i) and (ii) based on reported R&D figures and use predicted values for *all* firms to proxy innovation effort in the knowledge production function. This model reflects the fact that all firms exert some innovative effort, but not all firms report this effort.⁶ For example, production workers may well spend a small part of their day considering how the process they are working on could be carried out more efficiently. However, below a certain threshold, a firm will not report this effort as R&D. The output of this innovation effort produces knowledge. As indicated above, we allow

knowledge output to take several forms, including process and product innovations, and we assume that effort is a public good within the firm, so it can be used to produce several outputs without depletion. We estimate the relationship between R&D investment and process and product innovation outputs using data on firms that report both, and impute knowledge output for all firms based on these estimates. The idea is that we believe that a firm that reports zero R&D does not actually have zero knowledge output. This approach assumes that the process describing R&D investment and innovation outputs for non-R&D-reporting firms is the same as for reporting firms. Finally, in the model firms produce output using a constant returns to scale Cobb–Douglas technology with labour, capital, and knowledge inputs.

We choose this structural model because it captures the main features of firm behaviour, but is at the same time parsimonious and empirically tractable with the data we have available.

(ii) Data and Empirical Implementation

In this study we take advantage of the data from the third wave of the Community Innovation Surveys (CIS3). The CIS is a harmonized survey that is carried out by national statistical agencies in all 25 EU member states under the coordination of Eurostat. CIS3 was conducted in 2001 and provides information for the period 1998–2000.⁷ To exploit fully the comparable nature of the information we have had to assemble researchers from France, Germany, Spain, and the UK who had access to the underlying original firm-level data collected under

⁵ Other studies which have used different versions of the CDM model include Lööf and Heshmati (2002, 2006) for Swedish manufacturing firms, Klomp and Van Leeuwen (2001) and Van Leeuwen and Klomp (2006) using Dutch manufacturing data, Criscuolo and Haskell (2003) using UK CIS1 and CIS2 data, Janz *et al.* (2004) using German and Swedish CIS3 data, Parisi *et al.* (2005) using data for Italian manufacturing firms, Mairesse and Mohnen (2002, 2005) and Mohnen *et al.* (2006) using French CIS1 and CIS3 data, Benavente (2006) for Chilean firms, Jefferson *et al.* (2006) for a panel of Chinese firms, and Peters (2006) for a panel of German firms. See also Hall and Mairesse (2006). For a presentation of the more traditional approach of estimating R&D productivity and rate of returns directly in terms of an extended production function see, for example, Griliches (1979, 1994, 1996).

⁶ In addition to R&D expenditures *stricto sensu* (as defined by the Frascati manual—OECD (1963)), the Community Innovation Surveys also include questions on several other specific innovation expenditures, i.e. expenditures related to the acquisition of other external knowledge, to the acquisition of machinery and equipment and training activities in the context of innovations, to market introduction of innovations, and to design and other preparation activities for the production and delivery of new products (Oslo manual—OECD and Eurostat (1997)). Many firms in the French CIS3 apparently did not understand them well. We have preferred here to stay with the more usual R&D variable, and not use the 'total innovation expenditures' variable including these other innovation expenditures. Our estimates using this more broadly defined variable, rather than R&D, are practically unchanged for Germany and Spain.

⁷ The survey was also carried out in Iceland and Norway as well as Turkey and Romania. Furthermore, other non-European countries have carried out surveys equivalent to CIS3.

CIS.⁸ Great care has been taken to make these micro data fully comparable across the four countries, and this is one strength of our investigation. For a more detailed description of the data sets and their comparability across countries, see Abramovsky *et al.* (2004).

As mentioned above, we believe that all firms exert some innovative effort, so we use the whole sample of firms, and not only innovating firms. To explain which firms report R&D we have to take the specific characteristics of the data set into account. One distinctive feature of the CIS questionnaire in France, Germany, and Spain is that it asks all firms for some general information, such as the number of employees and the industry to which the firm belongs, and whether they have innovation activities (completed, ongoing, or abandoned) or not. Only those firms with innovation activities are requested to answer a large number of additional questions, such as those on cooperation, information sources, etc. R&D performers are by definition firms with innovation activities. Hence, to explain whether firms have R&D or not, we can only use the limited information available for all firms. We use an indicator of whether the international market is the firm's most important market to capture the exposure to international competition, indicators of whether the firm receives public funding, and measures of the appropriability conditions that the firm faces—the extent of legal and formal protection of intellectual property in the country. Effective appropriability conditions are important in that they allow innovators to receive the returns on their innovation activities. As a result, they also increase the incentives for and number of innovation activities (Spence, 1984). We also use size and industry dummy variables, as well as a dummy variable for East Germany in the German sample. Detailed variable definitions are given in Appendix B.

We use a larger set of variables to explain R&D intensity measured as R&D expenditures per employee (in logs). Here we also consider demand conditions—whether environmental, health and safety, or other regulatory standards were an impor-

tant reason for innovating—along with an indicator of whether the enterprise had some cooperative arrangements on innovation activities during 1998—2000, a set of categorical variables reflecting different sources of information for innovation and indicators for public support for that firm at the local, national, or EU level.

As already stated, we distinguish two different kinds of innovation outcome: product and process innovations. Each is measured by a dummy variable indicating whether the firm has introduced at least one product or one process innovation. In addition to R&D intensity we explain the innovation outcome by the same group of demand-pull indicators and appropriability conditions. Furthermore, we expect firms to be more successful in product innovation activities if they used customers or competitors as an information source, and in process innovation activities if they used information stemming from their suppliers or competitors. We also include investment per employee in the production of process innovations, because we want to allow for complementarities between process innovation and investment in capital that embodies new process technologies. We do not include it in product innovation because we do not see evidence of such complementarities in that case.

Productivity is measured as labour productivity (sales per employee, in logs) and depends on the knowledge measured in terms of product and process innovation outcomes. Since we do not observe physical capital in the data for all countries, we proxy for it in the productivity equation by investments in physical capital.

We allow all coefficients to vary across countries (i.e. we estimate our model separately for the four countries). In all equations we control for unobserved industry characteristics. We further control for firm size in all equations but the R&D intensity equation, R&D intensity being already implicitly scaled for size. When included in this equation, the size indicators are not significant, and our estimates in the other equations of the model are not affected.

⁸ Eurostat publishes results on a highly aggregated sector level (manufacturing, wholesale trade, producer services) for each country (Eurostat, 2004) and Eurostat's online data base, New Cronos, also only provides information at the sector level. Recently, Eurostat has also proposed access to anonymized micro-aggregated CIS3 data. However, these data are currently available for only 12 out of the 25 EU countries, with Germany, France, and the UK not covered.

Table 2
Means of Variables across Countries

| | France | Germany | Spain | UK |
|---|---------|---------|---------|---------|
| Knowledge/innovation | | | | |
| Continuous R&D engagement | 0.350 | 0.395 | 0.209 | 0.267 |
| R&D intensity (for firms with continuous R&D engagement) | 6.929 | 5.238 | 4.327 | 3.563 |
| Innovator (product and/or process innovation) | 0.529 | 0.658 | 0.512 | 0.415 |
| Process innovation | 0.323 | 0.423 | 0.347 | 0.271 |
| Productinnovation | 0.446 | 0.547 | 0.336 | 0.286 |
| Share of sales with new products (firms with product innovation) | 0.165 | 0.295 | 0.327 | 0.308 |
| Labour productivity | 165.275 | 145.646 | 137.724 | 143.435 |
| Investment intensity | 6.025 | 8.321 | 8.338 | 6.263 |
| Public support | | | | |
| Local funding | 0.055 | 0.158 | 0.140 | 0.045 |
| National funding | 0.154 | 0.212 | 0.125 | 0.036 |
| EU funding | 0.051 | 0.081 | 0.033 | 0.017 |
| Demandpull | | | | |
| Environmental, health and safety aspects: low importance Environmental, health and safety aspects: medium or | 0.134 | 0.186 | 0.066 | 0.214 |
| highimportance | 0.273 | 0.256 | 0.263 | 0.228 |
| Regulations and standards: low importance | 0.115 | 0.160 | 0.059 | 0.169 |
| Regulations and standards: medium or high importance | 0.307 | 0.264 | 0.282 | 0.278 |
| Sources of information | | | | |
| Internal sources within the enterprise | 0.317 | 0.303 | 0.227 | 0.263 |
| Internal sources within the group | 0.095 | 0.117 | 0.086 | 0.088 |
| Universities as source of information | 0.016 | 0.079 | 0.025 | 0.017 |
| Government as source of information | 0.017 | 0.029 | 0.035 | 0.005 |
| Suppliers as source of information | 0.092 | 0.129 | 0.126 | 0.135 |
| Competitors as source of information | 0.125 | 0.113 | 0.057 | 0.063 |
| Customers as source of information | 0.253 | 0.322 | 0.126 | 0.145 |
| Appropriability conditions | | | | |
| Formal protection | 0.330 | 0.358 | 0.106 | 0.374 |
| Strategic protection | 0.267 | 0.519 | 0.129 | 0.514 |
| Cooperation | 0.261 | 0.246 | 0.114 | 0.157 |
| Other | | | | |
| International competition | 0.407 | 0.407 | 0.175 | 0.209 |
| Size: 20–49 | 0.304 | 0.288 | 0.478 | 0.386 |
| Size: 50–99 | 0.192 | 0.205 | 0.219 | 0.222 |
| Size: 100–249 | 0.204 | 0.223 | 0.156 | 0.171 |
| Size: 250–999 | 0.227 | 0.224 | 0.127 | 0.188 |
| Size:>1,000 | 0.073 | 0.061 | 0.020 | 0.033 |
| East German (only in Germany) | | 0.303 | | |
| Observations | 3,625 | 1,123 | 3,588 | 1,904 |

Notes: Data are from the CIS3 in each country. All variables cover 1998–2000, with the exception of R&D intensity, labour productivity, and investment intensity (related to the year 2000) and size (related to the number of employees in 1998). All values are in \in 000s, exchange rate for the UK is \in 1.6422 = £1.

Descriptive statistics of the main variables in the model are reported for the four countries in Table 2. We restrict our analysis to firms with at least 20 employees. Some differences and similarities are worth noting.

The proportions of firms reporting that they are engaged in R&D and have process and product innovations are greater in France and Germany than in Spain or the UK. French and German firms that carry out R&D also do so more intensively than their Spanish and UK counterparts, i.e. R&D intensity of R&D-performers is much higher. This confirms the general pattern found at the aggregate level in Table 1. Note that, in results not shown, the performance in terms of shares of sales for new or substantially improved products is about the same for the German, Spanish, and UK product-innovating firms, but higher than for the French firms, which are less successful in commercializing their innovative products. French firms draw on formal measures to protect returns from innovation almost as often as German or UK firms, but less often on strategic measures. On the other hand, Spanish firms use both formal and strategic protection measures much less frequently (though they have a high share of innovative sales). Average labour productivity in manufacturing is highest in France, and is similar in the UK and Germany, but lower in Spain, which is also what we see at the aggregate level in Table 1 in terms of GDP per employee. Investment per employee is higher in Spain than in the other three countries. This may be in part because the average size of Spanish firms is smaller—the average number of employees per firm is only 74 for Spain, as compared to 142 in France, 155 in Germany, and 116 in the UK.

Other notable differences are the following: public support for R&D is lower in the UK; government is also less of a source of information in the UK; universities are a greater source of information in Germany; and Spanish and UK firms face less international competition in the sense that international markets are less often the firm's most important market.

III. RESULTS

We now turn to a discussion of the estimates of the parameters of the structural model described above and formally set out in Appendix A. Before interpreting the results we point to an important caveat of the study: we only have cross-sectional data, and most of the factors we consider are simultaneously determined. Therefore, we need to take great care in interpreting our results—all we are able to recover are correlations, these are not necessarily causal relationships.

(i) R&D and R&D Intensity

We start by considering estimates of the determinants of whether firms undertake R&D and, if so, how much R&D. The first four columns (left-hand panel) in Table 3 show estimates of the determinants of whether a firm engages in R&D continuously over the period 1998–2000, with one column for each country. As discussed above (in section II(i)), we consider all firms as engaging in innovative activity, but only some engaging in a sufficient amount for it to be reported as 'continuous R&D'. In the first panel we estimate a discrete (probit) model. The second four columns (right-hand panel) in Table 3 show the corresponding estimates of the determinants of how much firms invest in R&D, conditional on doing R&D.

The numbers reported in these tables are marginal effects. All of the explanatory variables are dummy variables—they take the value 1 when the factor is important to the firm or is used by the firm (see precise definitions in Appendix B) and the value zero if it is unimportant or not used. Therefore, the 'marginal' effect is that of changing the dummy variable from 0 to 1.

Consider the coefficients on the 'funding' variables. These tell us that French firms that receive funding from national sources are 25 per cent more likely to report engaging in continuous R&D than firms that receive no funding from national sources—conditional on the mean values of all of the other

⁹ In Germany, the UK, and Spain, the CIS3 covers all enterprises with 10 or more employees. In France, however, the target population for manufacturing includes firms with 20 or more employees. We restrict ourselves to firms with over 20 employees so we can compare the four countries. The number of firms by industry in each country is given in Appendix Table B.1.

Table 3
R&D Intensity Equation

| Dep. var. | Engag | ge in R&D | continuo | usly (0/1) | R&D intensity | | | |
|----------------------|---------|------------|-----------|-----------------|---------------|-------------------|------------|---------------|
| | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) |
| Sample | France | Germany | Spain | UK | France | Germany | Spain | UK |
| Observations | 3,625 | 1,123 | 3,588 | 1,904 | 1,270 | 442 | 750 | 509 |
| International | 0.138* | ** 0.117** | ** 0.073* | ** 0.135*** | 0.274* | ** 0.172 | 0.132* | 0.130 |
| competition | (0.019) | (0.035) | (0.018) | (0.027) | (0.075) | (0.126) | (0.076) | (0.120) |
| Cooperation | _ | | | | 0.268* | ** 0.292** | * 0.169* | 0.251** |
| | | | | | (0.075) | (0.126) | (0.090) | (0.111) |
| Appr. cond. | | | | | | | | |
| Formal protection | 0.235* | ** 0.063* | 0.129* | ** 0.137*** | -0.031 | 0.140 | 0.015 | 0.157 |
| | (0.021) | (0.037) | (0.027) | (0.025) | (0.072) | (0.117) | (0.085) | (0.121) |
| Strategic protection | 0.262* | ** 0.258** | ** 0.200* | ** 0.205*** | 0.040 | 0.014 | -0.149* | 0.063 |
| | (0.022) | (0.035) | (0.029) | (0.023) | (0.074) | (0.137) | (0.077) | (0.133) |
| Funding | | | | | | | | |
| Local | 0.086* | 0.173** | ** 0.081 | ** 0.011 | 0.051 | 0.321 | -0.078 | -0.107 |
| | (0.049) | (0.055) | (0.023) | (0.048) | (0.122) | (0.152) | (0.084) | (0.164) |
| National | 0.250* | ** 0.408** | ** 0.273* | ** 0.190*** | -0.182* | * 0.336** | * 0.293* | ** 0.065 |
| | (0.031) | (0.047) | (0.030) | (0.063) | (0.089) | (0.138) | (0.090) | (0.236) |
| EU | 0.155* | ** 0.184** | 0.101* | * -0.009 | 0.416* | ** - 0.171 | 0.147 | 0.173 |
| | (0.058) | (0.081) | (0.048) | (0.071) | (0.139) | (0.166) | (0.139) | (0.251) |
| Size | | | | | | | | |
| 50-99 | 0.105* | ** 0.056 | 0.101* | ** 0.110*** | — | — | _ | |
| | (0.028) | (0.051) | (0.020) | (0.025) | | | | |
| 100-250 | 0.175* | ** 0.160** | ** 0.237* | ** 0.122*** | — | — | _ | _ |
| | (0.028) | (0.051) | (0.025) | (0.030) | | | | |
| 250-999 | 0.356* | ** 0.389** | ** 0.418* | ** 0.246*** | | | | |
| | (0.028) | (0.047) | (0.029) | (0.031) | | | | |
| >1,000 | 0.429* | ** 0.330** | ** 0.683* | ** 0.346*** | _ | _ | _ | _ |
| • | (0.040) | (0.083) | (0.058) | (0.093) | | | | |
| East Germany | | 0.075* | | | _ | 0.121 | _ | _ |
| , | | (0.042) | | | | (0.139) | | |
| | | , | | | | , | | |
| W demand pull | _ | _ | | | 0.000 | 0.309 | 0.312 | 0.880 |
| W sources | _ | | | _ | 0.062 | 0.285 | 0.159 | 0.313 |
| W industry | 0.000 | 0.000 | 0.000 | 0.000 | 0.000 | 0.000 | 0.000 | 0.000 |
| _ , | | | | | | | | |
| Rho | | | | | 0.366 | 0.443 | 0.745 | 0.819 |
| | | | | | (0.050) | (0.066) | (0.056) | (0.045) |
| | | | | | (/) | () | () | () |
| Log-likelihood | | | | | -3,594.3 | -1,199.7 - | -2,135.7 - | -1,593.0 |
| | | | | | - , | , | , | y |

Notes: Standard errors in parentheses are robust. Reported are marginal effects (at the sample means) for the probability of doing R&D continuously and for the expected value of the R&D intensity conditional on doing R&D, respectively. Industry dummies are included in both equations; demand-pull variables and sources of information are included in the R&D intensity. Corresponding marginal effects are not shown, but W reports the p-value of a test of the joint significance of the defined variables. * Significant at 10%, *** significant at 5%, *** significant at 1%.

variables. In Germany, firms that receive national funding are 40.8 per cent more likely, in Spain 27.3 per cent more likely, and in the UK 19 per cent more likely. The marginal effect of national funding will differ across countries owing to differences in the funding system as well as to potential differences in firm behaviour.

Overall, the marginal effects reported in Table 3 are surprisingly similar across countries. They suggest as a whole that broadly comparable processes, in broadly comparable economic environments, drive firms' decisions to engage in R&D across the major European countries. Specifically, what we see is the following.

- Firms that operate mainly in international markets are more likely to engage in R&D; and they engage in R&D more intensively (only significantly so in France and Spain).
- Firms in industries where greater use is made of formal or strategic methods to protect innovations are more likely to invest in R&D, but, given the decision to invest in R&D, protection measures have almost no impact on the amount of R&D. In Germany, strategic methods are much more important than formal methods, whereas in other countries they are similar. Note that the weakly negative impact coefficient of strategic measures in Spain stands out as an exception.
- Receiving government funding increases the probability that a firm engages in R&D continuously; national funding has the largest impact. Receiving government funding, however, has very little impact on the intensity of R&D; national funding does have some positive impact in Germany and Spain, but a negative impact in France, and no impact in the UK.
- Larger firms are more likely to engage in R&D.¹⁰
- Firms in East Germany are more likely to undertake R&D than those in West Germany.
 This result is also observed at the aggregate level; for instance, in 2000 the share of continu-

ous R&D performers in East Germany was 28 per cent as against 24 per cent in West Germany (see Aschhoff *et al.*, 2006). This is explained by the existence of special support programmes for firms located in East Germany to help them catch up with the productivity of West German firms.¹¹

(ii) Knowledge Production Functions

We next consider the estimates of the knowledge production functions in Table 4. The first four columns (left-hand panel) show them for process innovation, the four last columns (right-hand panel) for product innovation. The numbers reported are again marginal effects evaluated at the sample means. All of the explanatory variables except the first two are dummy variables—they take the value 1 when the factor is important to the firm and the value zero if it is unimportant, and, as before, the 'marginal' effects are those of changing their value from 0 to 1.

As expected, the marginal effects for R&D intensity are both statistically and economically very significant. They show most clearly that greater R&D effort per employee leads to a higher probability of having at least one process innovation and of having at least one product innovation. The impacts are again remarkably similar across the four countries, although lower for process innovation in the UK and higher for product innovation in France. Furthermore, the marginal effects for physical investment on process innovation are also quite significant for the four countries, with the impacts being similar although higher in the UK.

The ability to protect an innovation through formal or strategic methods is less important for process innovation than it is for product innovation; although, in contrast to the other three countries, neither is important in the UK. As expected, suppliers are an important source of information for process innovation, while customers have a considerable influence in stimulating product innovation. Competitors are not such an important source of information (in magnitude or in significance) as suppliers and customers. Environmental regulations are an important

¹⁰ As already indicated, we exclude the firm-size indicators from the R&D intensity equation—but if we include them they are insignificant.

¹¹ Detailed information about the funding policy and its effectiveness in East Germany is given in Czarnitzki and Licht (2006).

Table 4
Knowledge Production Function: Process and Product Innovation

| Dep. var. | Process | innovation (| (0/1) | Prod | Product innovation (0/1) | | | |
|-----------------------|---|---------------------------|-----------------------------------|---------------------------|--------------------------|-----------------------|--------------------|--|
| Sample Observations | (1) (2) France Germa 3,625 1,12 | any Spain | (4) UK 1,904 | (5) France 3,625 | (6) Germany 1,123 | (7) Spain 3,588 | (8) UK 1,904 | |
| R&D intensity | | 0*** 0.281* | | | 0.273*** | | | |
| Investment intensity | (0.029) (0.03 0.023*** 0.02 (0.00 | 2* 0.029* | (0.034) ** 0.037*** (0.004) | (0.038) * — (0.007) | (0.043) | (0.026) | (0.036) | |
| Appr. cond. | ` | , , , | , , | , | | | | |
| Formal protection | 0.035* 0.02 | 5 -0.031 | -0.097** | * 0.134*** | 0.087** | 0.077** | -0.046 | |
| r | (0.021) (0.03 | | (0.032) | (0.025) | (0.040) | (0.034) | (0.034) | |
| Strategic protection | 0.075*** 0.03 | / / | ` / | 0.100*** | 0.143*** | (| -0.007 | |
| Sumo Bro provoduom | (0.025) (0.04 | | (0.042) | (0.030) | (0.043) | (0.034) | (0.042) | |
| Sources | (0.022) | 1) (0.051) | (0.0 12) | (0.050) | (0.0 15) | (0.03.1) | (0.0 .2) | |
| Suppliers | 0.243*** 0.33 | 1*** 0.405* | ** 0.407*** | * | | _ | _ | |
| Supplies | (0.034) (0.04 | | (0.042) | | | | | |
| Competitors | 0.062** 0.04 | / / | · / | 0.125*** | 0.028 | 0.089* | 0.014 | |
| Competitors | (0.028) (0.053 | | (0.049) | (0.038) | (0.066) | (0.048) | (0.056) | |
| Customers | (0.020) (0.055 | (0.010) | (0.01) | 0.335*** | | . , | , , | |
| Customers | | | | (0.024) | (0.037) | (0.030) | (0.047) | |
| Demandpull | | | | (0.024) | (0.037) | (0.030) | (0.047) | |
| Environ. aspects low | 0.717** 0.52 | 0** 0.916* | ** 0.125 | 1.290*** | 0.130 | 0.032 | 0.022 | |
| Environ, aspects low | (0.332) (0.24) | | (0.250) | (0.467) | (0.253) | (0.248) | (0.022) | |
| Environ agnacta high | , , , | 6***-0.003 | 0.230) | 1.526** | ` / | -0.198 | 0.395 | |
| Environ. aspects high | (0.243) (0.23 | | (0.197) | (0.324) | (0.255) | (0.226) | (0.203) | |
| Standards low | , , | 7) (0.234) 5***-0.474* | · / | (0.324) -0.647 | 0.028 | 0.306 | -0.147 | |
| Standards low | | | | | | | | |
| Cton doudalai als | (0.324) (0.27 -1.288***-0.25 | , , , | (0.248) -0.014 | (0.463) -1.434*** | (0.295) 0.114 | (0.254) 0.622*** | (0.251) | |
| Standardshigh | | | | | | | | |
| C: | (0.241) (0.22 | 7) (0.231) | (0.224) | (0.323) | (0.244) | (0.222) | (0.229) | |
| Size 50–99 | 0.020 0.00 | 0.015 | 0.011 | 0.093*** | 0.076 | 0.044* | 0.021 | |
| 30–99 | 0.028 0.06 | | | | | -0.044* | 0.021 | |
| 100, 250 | (0.025) (0.04 | / / | (0.029) | (0.028) | (0.049) | (0.022) | (0.030) | |
| 100–250 | | 3***-0.001 | 0.070** | 0.009 | 0.037 | 0.070*** | | |
| 250,000 | (0.025) (0.04 | , , , | (0.034) | (0.028) | (0.048) | (0.026) | (0.033) | |
| 250–999 | 0.084*** 0.22 | | | | | | | |
| > 1.000 | (0.026) (0.04 | , , , | (0.035) | (0.030) | (0.049) | (0.031) | (0.031) | |
| >1,000 | | 8*** 0.255** | | 0.050 | 0.097 | 0.259*** | | |
| F . C | (0.042) (0.07) | | (0.071) | (0.050) | ` / | (0.083) | (0.061) | |
| East Germany | -0.01 | | _ | | 0.014 | _ | _ | |
| | (0.04 | 0) | | | (0.044) | | | |
| W_industry | 0.000 0.00 | 0.000 | 0.038 | 0.000 | 0.000 | 0.000 | 0.005 | |
| Pseudo-R ² | 0.213 0.20 | 2 0.225 | 0.184 | 0.360 | 0.313 | 0.249 | 0.258 | |
| Log-likelihood –1 | 1,794.9 -610.5 | _1 796 0 | -908.1 | -1,595.3 -5 | 31.2 - 1,7 | 7191 _8 | 346.1 | |

Notes: Standard errors in parentheses are robust. Numbers reported are the marginal effects (at the sample means) from a probit. W_industry reports the p-value of a test of the joint significance of the industry dummies. * Significant at 10%, ** significant at 5%, *** significant at 1%.

Table 5
Output Production Function

| Dep. var. | Labour productivity | | | | | | | |
|----------------------|---------------------|-----------|----------|----------|--|--|--|--|
| | (1) | (2) | (3) | (4) | | | | |
| Sample | France | Germany | Spain | UK | | | | |
| Observations | 3,625 | 1,123 | 3,588 | 1,904 | | | | |
| Investment intensity | 0.130*** | 0.109*** | 0.061*** | 0.059*** | | | | |
| | (0.010) | (0.014) | (0.006) | (0.010) | | | | |
| Process innovation | 0.069** | 0.022 | -0.038 | 0.029 | | | | |
| | (0.033) | (0.050) | (0.043) | (0.035) | | | | |
| Product innovation | 0.060*** | -0.053 | 0.176*** | 0.055** | | | | |
| | (0.020) | (0.034) | (0.034) | (0.024) | | | | |
| Size: 50–99 | -0.091*** | 0.083* | 0.108** | 0.070** | | | | |
| | (0.029) | (0.049) | (0.045) | (0.035) | | | | |
| Size: 100–249 | -0.059** | 0.250*** | 0.152*** | 0.153*** | | | | |
| | (0.030) | (0.053) | (0.056) | (0.041) | | | | |
| Size: 250–999 | 0.024 | 0.281*** | 0.350*** | 0.274*** | | | | |
| | (0.031) | (0.055) | (0.061) | (0.046) | | | | |
| Size:>1,000 | 0.183*** | 0.455*** | 0.510*** | 0.268** | | | | |
| · | (0.044) | (0.083) | (0.109) | (0.118) | | | | |
| East Germany | <u> </u> | -0.293*** | <u> </u> | | | | | |
| Ž | | (0.035) | | | | | | |
| Constant | 4.770*** | 4.370*** | 3.692*** | 4.262*** | | | | |
| | (0.052) | (0.093) | (0.078) | (0.063) | | | | |
| \mathbb{R}^2 | 0.29 | 0.28 | 0.18 | 0.19 | | | | |

Notes: Standard errors in parentheses are robust. Numbers reported are coefficients from an IV regression. Industry dummies are included in all regressions. * Significant at 10%, ** significant at 5%, *** significant at 1%.

driver of process and product innovation in France, and process innovation in Germany. Standards have a negative impact on process innovation in France.

There is a huge literature dealing with the relationship between firm size and innovation activities. ¹² Our estimates suggest that in all four countries larger firms are more likely to be process innovators (which makes sense whenever process innovation entails a per-unit cost reduction). Larger firms also appear more likely to be product innovators, especially in Spain, but not in the UK.

(iii) Output Production Functions

Finally, we consider our estimates of the productivity equation shown in Table 5. The coefficients

reported in this table are elasticities or semielasticities, since the dependent variable is the log of sales per employee.

In contrast to the results for the R&D equations and the knowledge production equations, the results for labour productivity are quite mixed across the four countries. We thus find that the elasticities of output with respect to investment are close in France and Germany (0.13 in France and 0.11 in Germany) and significantly higher than in Spain and the UK (0.06 in both). This is on the low side for Spain and the UK, but in line with some previous estimates in the literature using similar data.¹³

The process and product innovation impact coefficients appear even more different in the four

¹² This literature was initiated by Joseph Schumpeter who asserted that large firms in highly concentrated markets have an advantage in innovation, the so-called first Schumpeter hypothesis. For a survey of empirical studies testing this hypothesis, see, for example, Cohen and Klepper (1996).

¹³ See, for example, Huergo and Moreno (2006) for Spanish manufacturing.

countries. The estimated coefficient of process innovation in France is the only statistically significant one, suggesting that process innovation is on average associated with a 6 per cent increase in productivity. In the other countries there is surprisingly no such association, which could correspond to the fact that we are measuring revenue productivity (deflated by industry deflators, not by individual firm deflators). ¹⁴ The estimated coefficients of product innovation are significant in France, Spain, and the UK, but not in Germany, accounting for a 18 per cent increase in productivity in Spain, and a more modest increase of about 6 per cent in France and the UK. ¹⁵

IV. SUMMARY AND CONCLUSIONS

This paper investigates the drivers of innovation and how they feed through into productivity at the firmlevel for the four major European countries—France, Germany, Spain, and the UK—using data from the third wave of the internationally harmonized Community Innovation Surveys. We estimate a structural model that describes the link between R&D expenditure, innovation output, and productivity. Importantly, this model allows for the fact that some firms may undertake innovation efforts but do not report them as R&D.

What do our results imply for policy? In response to recent concerns about lagging productivity and poor innovative performance in Europe countries, the European Union has set itself the ambitious target of increasing R&D expenditure to 3 per cent of GDP by 2010 (this is part of the 'Lisbon Agenda'). Does the EU's poor performance lie primarily in low investment in R&D, or is the main problem that EU firms do not exploit their innovations well? Are the returns to innovative efforts and to innovations similar across countries, or do they vary, and does policy need to have a different focus in the different countries?

As we stressed in presenting our results, a major drawback of the CIS is that it is a series of cross-

sections, so we do not observe many of the same firms repeatedly over time. This means that we need to take great care in interpreting our results—all we are able to recover is correlations, these are not necessarily causal relationships.

Bearing that caveat in mind, our results show some interesting regularities and some heterogeneity between the countries. In terms of firms' decisions over whether or not to engage in formal R&D, the determinants are remarkably similar across countries. This suggests that broadly comparable processes drive firms' decisions to engage in R&D across the major European countries. Government funding plays an important role in all countries, with national funding having the largest impact. Firms that operate mainly in international markets and larger firms are more likely to engage in formal R&D, as are firms in industries where greater use is made of formal or strategic methods to protect innovation.

Unsurprisingly, firms' greater R&D effort per employee makes them more likely to be process or product innovators. Furthermore, firms with higher investment per employee are also more likely to be process innovators. The ability to protect an innovation through formal or strategic methods is less important for process innovation than it is for product innovation. Suppliers are an important source of information for process innovation, while customers are significant in stimulating product innovation. Competitors are not such an important source of information (in magnitude as well as in significance) compared to suppliers and customers.

In contrast to the large coincidence found for the R&D equations and the knowledge production equations, the results for labour productivity are quite mixed across the four European countries. Process innovation is only associated with higher productivity in France; in the other countries there is no such connection. Product innovation is associated with higher productivity in France, Spain, and the UK, but not in Germany.

¹⁴ On this issue, see for example Mairesse and Jaumandreu (2005).

¹⁵ It must be noted that our poor estimates of the productivity impacts of process and product innovations in Germany are not in line with more positive results found by Janz *et al.* (2004) for knowledge-intensive firms and by Peters (2006) for the more recent period, 2000 to 2002.

APPENDIX A: ECONOMETRIC MODEL

Formally we can write our model as follows. Let i = 1, ..., N index firms. The first equation accounts for firms' innovative effort r_i^* :

$$r_i^* = z_i'\beta + e_i, \tag{1}$$

where we consider r_i^* as an unobserved latent variable, and where z_i is a vector of determinants of innovation effort, β is a vector of parameters of interest, and e_i an error term. We can measure (or proxy) firms' innovative effort r_i^* by their R&D expenditure, denoted by r_i only if firms make (and/or report) such expenditures, and thus could only directly estimate equation (1) at the risk of selection bias. Instead, we assume the following selection equation describing whether a firm is doing (and/or reporting) R&D or not:

$$rd_{i} = \begin{cases} 1 \text{ if } rd_{i}^{*} = w_{i}'\alpha + \varepsilon_{i} > c \\ 0 \text{ if } rd_{i}^{*} = w_{i}'\alpha + \varepsilon_{i} \le c \end{cases}$$
(2)

where rd_i is the observed binary endogenous variable equal to zero for non-R&D and one for R&D doing (and/or reporting) firms, rd_i^* is a corresponding latent variable such that firms decide to do (and/or report) R&D if it is above a certain threshold level c, and where w is a vector of variables explaining the R&D decision, α a vector of parameters of interest, and ε_i an error term.

Conditional on firm *i* doing (and/or reporting) R&D activities, we can observe the amount of resources invested in R&D, and write:

$$r_{i} = \begin{cases} r_{i}^{*} = z_{i}^{'}\beta + e_{i} \text{ if } rd_{i} = 0\\ 0 \text{ if } rd_{i} = 0 \end{cases}$$
 (3)

Assuming that the error terms e_i and ε_i are bivariate normal with zero mean, variances $\sigma_{\varepsilon}^2 = 1$ and σ_{e}^2 and correlation coefficient $\rho_{e\varepsilon}$, we estimate the system of equations (2) and (3) as a generalized Tobit model by maximum likelihood (using Stata and the Heckman procedure to choose initial values for the parameters).

The next equations in our model are the knowledge or innovation production functions:

$$g_{i} = r_{i}^{*} \gamma + x_{i}^{'} \delta + u_{i}, \qquad (4)$$

where g_i is knowledge proxied by both the product and process innovation indicators, and where the latent innovation effort, r_i^* , enters as explanatory variable, x_i is a vector of other determinants of knowledge production, (γ, δ) a vector of parameters of interest, and u_i an error term.

We estimate the knowledge production equation (4) as two separate probit equations for the process and product innovation indicators, by maximum likelihood in STATA. For the firms' innovative effort r,* we take the predicted value from the estimated generalized Tobit equations (2) and (3). That is, we estimate (4) for the sample of all firms, not only for the sub-sample of those reporting R&D expenditures. By using its predicted value, we also instrument the innovative effort r_i^* and take care that it is possibly endogenous to the knowledge production function. In other words, it seems likely that characteristics of firms unobservable to us (and thus omitted) can make them both increase their innovative effort and also their 'innovativity' (i.e. their productivity in producing innovations). This would mean that the γ parameters in (4) would be biased upward (because r_i^* and u_i would be positively correlated). The selection and innovative effort equations correct for this (as long as w_i and z_i are independent of u_i).

Finally, firms produce output using constant returns to scale Cobb–Douglas technology with labour, capital, and knowledge inputs so that,

$$y_{i} = \pi_{1}k_{i} + \pi_{2}g_{i} + v_{i}, \tag{5}$$

where output y_i is labour productivity (log of output per worker), k_i is the log of physical capital per worker (proxied by physical investment per worker), and g_i is knowledge input proxied by the product and process innovation indicators. In our application we also include additional controls in equation (5). We take care of the endogeneity of g_i in this equation by using in the estimation the predicted values from the knowledge production function equations (4).

In summary, our model consists of the four equations, (2), (3), (4), and (5). Since we assume a recursive model structure and do not allow for feedback effects, we follow a three-step estimation

procedure. In the first step we estimate the generalized Tobit model (equations (2) and (3)). In the second step, we separately estimate the two knowledge production functions for product and process innovations as two probit equations using the predicted value of innovative effort from the first step (to take care of both selectivity and endogeneity of r_i^* in equation (4)). In the last step, we estimate the productivity equation using the predicted values from the second step (to take care of the endogeneity of g_i in equation (5)).

APPENDIX B: VARIABLE DEFINITIONS

Knowledge/Innovation

Continuous R&D engagement: Dummy variable which takes the value 1 if the enterprise reports continuous engagement in intramural R&D activities during the period 1998–2000.

R&D intensity: R&D expenditure per employee in 2000 (in logs).

Process innovation: Dummy variable which takes the value 1 if the enterprise reports having introduced new or significantly improved production processes during 1998–2000.

Product innovation: Dummy variable which takes the value 1 if the enterprise reports having introduced new or significantly improved products during 1998–2000 (new to the market or only new to the firm).

Share of sales with new products: Share of turnover in 2000 due to new or significantly improved products introduced during 1998–2000.

Labour productivity: Sales per employee in 2000 (in logs).

Investment intensity: Gross investments in tangible goods in 2000, per employee (in logs).

Public Support

Local funding: Dummy variable which takes the value 1 if the enterprise received local or regional funding for innovation projects during 1998–2000.

National funding: Dummy variable which takes the value 1 if the enterprise received central government funding for innovation projects during 1998–2000

EU funding: Dummy variable which takes the value 1 if the enterprise received EU funding for innovation projects during 1998–2000.

Demand Pull

Regulation and standards: Two variables which measure the share of firms for which regulation or standards were of high/medium and low importance for innovation during 1998–2000 at the 2-digit industry level, respectively (reference: no importance).

Environmental, health and safety aspects: Two variables which measure the share of firms for which improved environmental or health and safety aspects were of high/medium and low importance for innovation during 1998–2000 at the two-digit industry level, respectively (reference: no importance).

Sources of Information

Internal sources within the enterprise: Dummy variable which takes the value 1 if information from internal sources within the enterprise was of high importance during 1998–2000.

Internal sources within the group: Dummy variable which takes the value 1 if information from internal sources within the enterprise group was of high importance during 1998–2000.

Universities as source of information: Dummy variable which takes the value 1 if information from universities or other higher education institutes was of high importance during 1998–2000.

Government as source of information: Dummy variable which takes the value 1 if information from government or private non-profit research institutes was of high importance during 1998–2000.

Suppliers as source of information: Dummy variable which takes the value 1 if information from suppliers was of high importance during 1998–2000.

Competitors as source of information: Dummy variable which takes the value 1 if information from competitors and other enterprises from the same industry was of high importance during 1998–2000.

Customers as source of information: Dummy variable which takes the value 1 if information from customers or clients was of high importance during 1998–2000.

Appropriability Conditions

Formal protection: Dummy variable which takes the value 1 if the enterprise used design pattern, trademarks, or copyright to protect inventions or innovations during 1998–2000.

Strategic protection: Dummy variable which takes the value 1 if the enterprise used complexity of design, secrecy, or lead-time advantage on competitors to protect inventions or innovations during 1998–2000.

Cooperation: Dummy variable which takes the value 1 if the enterprise had some cooperative arrangements on innovation activities during 1998–2000.

Other

International competition: Dummy variable which takes the value 1 if the enterprise's most significant market is international.

Size: Set of size dummy variables according to the firm's number of employees in 1998. Categories are 20–49,50–99,100–249,250–999,>1,000 employees.

Industry: Set of industry dummies according to the firm's main business activity during the period 1998–2000. Classification: see Table B.1.

East Germany (for Germany only): Dummy variable which takes the value 1 if the enterprise is located in Eastern Germany.

Table B.1

Number of Firms by Industry and Corresponding Proportions in Total Manufacturing for the Four Country Samples

| | | France | | Ge | Germany | | Spain | | UK | |
|----------------|-------|--------|-------|-------|---------|-------|-------|-------|-------|--|
| Industry | NACE | No. | % | No. | % | No. | % | No. | % | |
| Textiles | 17–19 | 496 | 13.7 | 72 | 6.4 | 598 | 16.7 | 115 | 6.0 | |
| Wood/paper | 20-22 | 429 | 11.8 | 97 | 8.6 | 500 | 13.9 | 288 | 15.1 | |
| Chemicals | 23-24 | 343 | 9.5 | 89 | 7.9 | 316 | 8.8 | 90 | 4.7 | |
| Plastic/rubber | 25 | 278 | 7.7 | 103 | 9.2 | 167 | 4.7 | 106 | 5.6 | |
| Non-metallic | 26 | 166 | 4.6 | 64 | 5.7 | 289 | 8.0 | 46 | 2.4 | |
| Basis metals | 27–28 | 625 | 17.3 | 209 | 18.6 | 536 | 14.9 | 251 | 13.2 | |
| Machinery | 29 | 429 | 11.8 | 187 | 16.7 | 242 | 6.7 | 164 | 8.6 | |
| Electrical | 30-33 | 472 | 13.0 | 199 | 17.7 | 332 | 9.3 | 342 | 18.0 | |
| Vehicles | 34–35 | 200 | 5.5 | 58 | 5.2 | 257 | 7.2 | 232 | 12.2 | |
| NEC^a | 36 | 187 | 5.2 | 45 | 4.0 | 351 | 9.8 | 270 | 14.2 | |
| Allfirms | | 3,625 | 100.0 | 1,123 | 100.0 | 3,588 | 100.0 | 1,904 | 100.0 | |

Notes: Data are from the CIS3 in each country. The industry definition is based on the classification system NACE Rev.1 (Nomenclature générale des activités économiques dans les Communautés Européennes) as published by Eurostat (1992), using 2-digit levels. ^a Not elsewhere classified.

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